

Message Text

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ORIGIN EUR-12

INFO OCT-01 ISO-00 CIAE-00 PM-04 INR-07 L-03 ACDA-05

NSAE-00 PA-01 SS-15 PRS-01 SP-02 USIA-06 TRSE-00

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FM SECSTATE WASHDC

TO USMISSION NATO

AMEMBASSY BONN

INFO ALL NATO CAPITALS

USNMR SHAPE

USLOSACLANT

C O N F I D E N T I A L STATE 207255

E.O. 11652:GDS

TAGS:MPOL NATO CSCE PARM PFOR

SUBJECT:CSCE: NOTIFICATION AND OBSERVER CBM'S

REFS: (A) BONN 13675 DTG 221313Z AUG; (B) BONN 13967 DTG
271459Z AUG; (C) USNATO 4530 DTG 271710Z AUG; (D) STATE
205873 AUG; (E) BONN 14165 DTG 291657Z AUG

1. GUIDANCE ON CBM'S FOR DISCUSSIONS AT NATO AND WITH FRG
IN BONN FOLLOWS. DRAFT NOTIFICATION OF REFORGER WAS PRO-
VIDED IN REF D. DRAFT INVITATION TO OBSERVERS IS PROVIDED
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BELOW.

2. COUNTING ONLY "TROOPS" IN NOTIFICATIONS: WE AGREE WITH
POLAD CONSENSUS IN PARA 5, REFTEL C. HOWEVER, IF NAVAL AND/

OR AIR PERSONNEL RAISE THE TOTAL OF ARMED FORCES PERSONNEL TO OVER 25,000, WE WOULD NORMALLY EXPECT TO NOTIFY, EVEN THOUGH NOTIFICATION WOULD BE VOLUNTARY. FOR THIS REASON, WE WOULD HOPE THAT ALLIES WOULD IN FUTURE SUBMIT FOR PRIOR CONSULTATION BOTH THE NUMBER OF TROOPS INVOLVED IN THE MANEUVER AND THE OVERALL TOTAL OF MILITARY PERSONNEL IN ANY COMBINED MANEUVER INCLUDING CREWS OF SHIPS AND AIRCRAFT. WE AGREE WITH BELGIAN REP THAT CONSISTENCY IN VOLUNTARY PARALLEL NOTIFICATIONS IS DESIRABLE, BUT RECOGNIZE THAT ALLIES WILL WISH TO NOTIFY OR NOT FOR THEIR OWN REASONS. WHEN THEY DO

NOTIFY IT IS IMPORTANT THAT NUMBERS REPORTED IN THE NOTIFICATION BE COUNTED BY THE SAME METHOD.

3. LUXEMBOURG: WE DO NOT FEEL THAT LUXEMBOURG NEED NOTIFY ITS ROLE IN REFORGER, ALTHOUGH WE WOULD HAVE NO OBJECTION SHOULD LUXEMBOURG WISH TO DO SO. ONLY ONE STATE NEED NOTIFY A MANEUVER. ADDITIONAL NOTIFICATIONS ARE OPTIONAL. WE WOULD HAVE NO OBJECTION TO MAKING REFERENCE IN US NOTIFICATION TO LUXEMBOURG AS A "STATE INVOLVED" UNDER "ADDITIONAL INFORMATION" (IN VIEW OF FACT THAT SOME US TROOPS WILL TRANSIT THROUGH LUXEMBOURG ENROUTE FRG); IF LUXEMBOURG AND OTHERS SO DESIRE, BUT DO NOT BELIEVE THIS IS MANDATORY.

4. DIPLOMATIC VS MILITARY OBSERVERS: AS NOTED IN EARLIER GUIDANCE, THE US WOULD PREFER NOT TO SPECIFY THAT WP OBSERVERS BE LIMITED TO DIPLOMATIC REPRESENTATIVES FROM BONN. WE HAVE NO OBJECTION TO FRG DOING SO IF THIS IS NECESSARY TO DEAL WITH CURRENT DIPLOMATIC SITUATION IN BONN. WE ENVISION THAT INVITATIONS WOULD BE PARALLEL IN ALL OTHER RESPECTS IF NOT LITERALLY JOINT.

5. "ALL STATES" INVITATIONS TO OBSERVERS: WE CONTINUE TO BELIEVE THAT IT IS NOT REQUIRED BY THE FINAL ACT THAT WE INVITE ALL SIGNATORIES. WE INTERPRET OBSERVER SECTION OF FINAL ACT AS FOLLOWS: OPERATIVE WORDS FOR INVITATION ARE "ON A BILATERAL BASIS." "GOODWILL TOWARDS ALL PARTICIPATING STATES" APPLIES ONLY TO THE SPIRIT IN WHICH THE INVITATIONS ARE MADE, I.E., ON A NON-DISCRIMINATORY BASIS. "ALL" PARTICIPATING STATES ARE NOT NECESSARILY TO BE INVITED, BUT RATHER "OTHER" PARTICIPATING STATES.

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ING STATES" APPLIES ONLY TO THE SPIRIT IN WHICH THE INVITATIONS ARE MADE, I.E., ON A NON-DISCRIMINATORY BASIS. "ALL" PARTICIPATING STATES ARE NOT NECESSARILY TO BE INVITED, BUT RATHER "OTHER" PARTICIPATING STATES.

6. COUNTRIES TO BE INVITED TO REFORGER: AS STARTING POINT FOR THIS CBM, AND SPECIFICALLY FOR REFORGER, WE BELIEVE THAT 3/3/3 FORMULA IS BETTER APPROACH THAN "ALL STATES" IDEA. WP AND NEUTRAL COUNTRIES SUGGESTED BY FRG (REF A) ARE GOOD CANDIDATES: USSR, POLAND, ROMANIA OR BULGARIA; YUGOSLAVIA, SWEDEN, AUSTRIA OR SWITZERLAND. IF BONN HAS NO STRONG PREFERENCES, WE SUGGEST ROMANIA OVER BULGARIA, AUSTRIA OVER SWITZERLAND. WE STILL FEEL THAT IN KEEPING WITH

3/3/3 FORMULA, THREE NATO ALLIES NOT PARTICIPATING IN REFORGER SHOULD BE FORMALLY INVITED. SPECIAL CONSIDERATION SHOULD BE GIVEN TO THOSE WHO WILL NOT HAVE PERSONNEL INVOLVED IN REFORGER IN JOINT OR INTERNATIONAL STAFF CAPACITIES. OUR SPECIFIC SUGGESTIONS WOULD BE ONE ALLY EACH FROM NORTHERN AND SOUTHERN FLANKS AND FROM CENTRAL REGION, SPECIFICALLY PERHAPS NORWAY, ITALY AND NETHERLANDS.

7. WHAT IS TO BE OBSERVED: INVITATIONS SHOULD BE TO THE MID-OCTOBER (MANEUVER) PHASE OF REFORGER RATHER THAN TO OTHER PHASES.

8. TIMING OF CONSULTATION: WE WOULD HOPE TO REACH AGREEMENT ON ABOVE POINTS BY 9/3 AND FULL ALLIED CONSENSUS BY SEPTEMBER 5 IN TIME TO ISSUE INVITATIONS CONCURRENTLY WITH NOTIFICATION NO LATER THAN 9/10, AND TO FACILITATE DETAILED MILITARY PLANNING.

9. DRAFT TEXT OF US INVITATION TO OBSERVERS OF REFORGER:
(COMPLIMENTARY OPENING)

WITH REFERENCE TO THE FINAL ACT OF THE CONFERENCE ON SECURITY AND COOPERATION IN EUROPE DATED AUGUST 1, 1975, ESPECIALLY THAT PORTION ON CONFIDENCE-BUILDING MEASURES AND CERTAIN ASPECTS OF SECURITY AND DISARMAMENT, THE GOVERNMENT OF THE UNITED STATES OF AMERICA INVITES THE GOVERNMENT OF (BLANK) TO DESIGNATE 3 OBSERVERS FOR THE MID-OCTOBER MANEUVER PHASE OF EXERCISE REFORGER/75 WHICH IS BEING NOTIFIED
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SEPARATELY.

ADDITIONAL INFORMATION ON DATES AND PROCEDURES FOR THE OBSERVATION WILL BE PROVIDED AS IT BECOMES AVAILABLE.

THE GOVERNMENT OF THE UNITED STATES REQUESTS AT THE CONVENIENCE OF THE GOVERNMENT OF (BLANK) THE NAMES AND RANKS OR TITLES OF ITS DESIGNATED OBSERVERS.

(COMPLIMENTARY CLOSE) END DRAFT TEXT.

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